

Golder Associates Inc.

8933 Western Way, Suite 12
Jacksonville, FL USA 32256
Telephone (904) 363-3430
Fax (904) 363-3445



December 13, 2005

993-3928.63

Nassau County Board of County Commissioners
96160 Nassau Place
Yulee, Florida 32097

Attention: Mr. Mike Mahaney, County Administrator

RE: **COST PROPOSAL FOR
ODOR CONTROL PLAN AND IMPLEMENTATION
WEST NASSAU LANDFILL
NASSAU COUNTY, FLORIDA**

Dear Mr. Mahaney:

Golder Associates Inc. (Golder) is pleased to submit this cost proposal to the Nassau County Board of County Commissioners (Board) to provide professional services to prepare an Odor Control Plan as requested by the Florida Department of Environmental Protection (FDEP) in its letter dated December 9, 2005. The following provides a description of the proposed scope of services, schedule, estimated costs, and terms and conditions. Additionally, Golder has obtained a preliminary cost estimate to implement one of the potential options for odor control (to be determined in the Odor Control Plan). This option is the high-pressure odor control system that sprays a chemical into the air that masks the landfill odor, which we have costed out under Task 2000.

SCOPE OF SERVICES

Task 1000 – Preparation of Odor Control Plan

The scope of services for this task includes the preparation of an Odor Control Plan in accordance with Florida Administrative Code Rule 62-701.530(3)(b)2. This rule requires that the plan shall describe the nature and extent of the problem and the proposed remedy. Golder will prepare the plan and either provide a draft to County staff or discuss the various options with County staff and incorporate any comments prior to submittal to FDEP. This task also includes addressing one round of requests for additional information (RAIs), with the assumption that addressing the RAIs will not require any additional field work or a significant change in the plan.

Task 2000 – Implementation of Odor Control Plan

The Odor Control Plan is required to set out a remedy for controlling odors at the site. One option for controlling odors that will be considered by Golder is spraying fragrant chemicals into the air to mask the odors in the area where the odors are of concern. Golder has obtained some preliminary information about these systems and associated costs. A brief review of the site and the area of concern indicates that a high-pressure (1,000 psi) odor control system with

approximately 1,200 linear feet of hoses and nozzles, and automatic controls and timers, would be installed. Installation would be performed by the vendor, assuming the County could have fence posts or similar apparatus in place for mounting the system. The system then would require the use of the chemicals for the system. It is also assumed that Golder would provide limited oversight during installation and set-up. Golder could contract with the vendor, but it may be more beneficial if the County contracted directly with the vendor for warranty purposes and to avoid mark-ups.

It should be noted that Golder will evaluate the use of other options for odor control and select, with input from County staff, the most economical system that will control the odors detected south of the landfill. Therefore, the above system may or may not be the option that will be recommended to be installed at the site and the scope and costs for this task are not certain. However, because of the limited time frame to implement the plan after approval by FDEP (30 days), we felt it was important to provide an option and the potential costs (see below) to the Board for consideration.

SCHEDULE

As indicated in FDEP's letter, the plan is to be submitted for FDEP review by December 27, 2005. To meet this schedule, Golder would need Board approval at its December 14, 2005 meeting. Additionally, any input from County staff would need to be timely for us to meet this schedule. There is a possibility that Golder could request an extension to this schedule, but because of the sensitivity of this issue, it is doubtful that more than about 10 days would be granted. It should be noted that once the plan is approved by FDEP, the County is required to implement the plan within 30 days of that approval.

COST ESTIMATE

The costs for the services as outlined in this proposal are presented below. The cost for Task 1000 includes approximately 24 hours for a senior engineer, 4 hours for an administrative assistant, and 4 hours for a senior project manager for plan review and project management, plus expenses. The cost for Task 2000 is for the above described odor control system (~\$20,000), vendor installation costs (~4,000), chemical costs (~\$10,000 for a 6-month supply), Golder oversight, and contractor mark-up (which would be eliminated if County contracted directly).

Task	Est. Golder Labor and Expenses	Estimated Contractor Costs	Estimated Total Cost
1000 – Preparation of Plan	\$3,500.00	\$0.00	\$3,500.00
2000 – Plan Implementation	\$1,500.00	38,000.00	\$39,500.00
ESTIMATED TOTAL			\$43,000.00

TERMS AND CONDITIONS

This work will be performed under the Agreement for Consulting Services between Golder and the County, dated February 22, 1999.

Golder appreciates this opportunity to provide continuing services to Nassau County. If you have any questions regarding this cost proposal, please do not hesitate to call.

Sincerely,

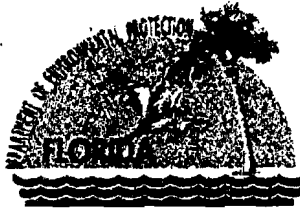
GOLDER ASSOCIATES INC.



Wendy D. Karably
Senior Consultant/Associate

cc: Lee Pickett – West Nassau Landfill
Dana Mehlman - Golder

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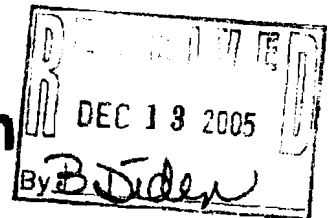


Job Bush
Governor

Department of Environmental Protection

Northeast District
7825 Baymeadows Way, Suite B200
Jacksonville, Florida 32256-7590

December 9, 2005



Colleen M. Castille
Secretary

The Honorable Ansley Acree, Chairman
Nassau County Board of County Commissioners
96160 Nassau Place
Yulee, FL 32097

Re: **Odor Complaint Investigation**
West Nassau Landfill 46026 Landfill Road, Callahan, Florida
Department Warning letter Number WL05-0748SW45NED
Nassau County - Solid Waste Enforcement

Dear Chairman Acree:

On October 19, 2005, Department of Environmental Protection (Department) personnel conducted a complaint investigation of the West Nassau Class I Closed (Old) and West Nassau Class I (Active) North Landfills, located at 46026 Landfill Road, Callahan, Nassau County, Florida 32034, and further identified by Nassau County Property Appraisers Office parcel identification number 08-2N-25-0000-0002-0020 (facility). During the October 19, 2005 complaint investigation, Department personnel detected an objectionable odor along the southern property boundary that was detectable outside of the property boundary. The issue was noted on the complaint/inspection field report and an odor remediation plan, part of which is to confirm the existence of off-site objectionable odors, was requested in accordance with Florida Administrative Code (FAC) Rule 62-701.530(3)(b). On December 5, 2005, the Department received a copy of the Golder Associates' December 2005 report entitled "Odor Monitoring Summary."

The Department has finished review of the Golder Associates' December 2005 Odor Monitoring Summary report, which appears to confirm off-site objectionable odor during the early morning hours, and requests that an odor remediation plan in accordance with the requirements of FAC Rule 62-701.530(3)(b)2., be submitted to the Department on or before December 27, 2005 for our review.

Your cooperation in completing the resolution of this matter is appreciated. If you have questions concerning this correspondence or would like to schedule a meeting regarding this matter, please contact Brian Durden by email at Brian.Durden@dep.state.fl.us, at the letterhead address, or by phone at 904.807.3367.

Sincerely,

Mary C. Nogas, P. E., Supervisor
Solid Waste Section

BD/ml
BD
Enclosure

cc Lee Pickett, Landfill Manager
Mike Mahaney, County Administrator
Wendy Karably, Golder Associates, Inc.

"More Protection, Less Process"

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12/05/2005
09:08:30

BOARD OF COMMISSIONERS
YEAR-TO-DATE BUDGET REPORT
EXPENDITURES

PAGE 228
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FOR 2006 13

ACCOUNTS FOR:	ORIGINAL	TRANFRS/	REVISED			AVAILABLE	PCT
470 SOLID WASTE MGMT FUND	APPROP	ADJUSTMTS	BUDGET	YTD EXPENDED	ENCUMBRANCES	BUDGET	USED

70341534 LANDFILL OPERATIONS							

70341534 512000 REGULAR SALARIES AND WAGES	441,586	0	441,586	69,784.56	.00	371,801.44	15.8%
70341534 514000 OVERTIME	22,100	0	22,100	17,109.29	.00	4,990.71	77.4%
70341534 521010 FICA TAXES	28,749	0	28,749	5,240.29	.00	23,508.71	18.2%
70341534 521020 MEDICARE TAXES	6,724	0	6,724	1,225.54	.00	5,498.46	18.2%
70341534 522000 RETIREMENT	38,672	0	38,672	6,707.99	.00	31,964.01	17.3%
70341534 523010 LIFE & HEALTH INSURANCE	72,890	0	72,890	19,523.89	.00	53,366.11	26.8%
70341534 523020 RETIREE HEALTH INSURANCE	4,945	0	4,945	797.82	.00	4,147.18	16.1%
70341534 524010 WORKERS' COMPENSATION	42,316	0	42,316	.00	.00	42,316.00	.0%
70341534 531000 PROFESSIONAL SERVICES <i>PBS</i>	300,000	-18,755	281,245	153.32	1,290.43	279,801.25	.5%
70341534 531031 EMPLOYEE PHYSICALS	130	0	130	.00	.00	130.00	.0%
70341534 531035 DRUG TESTING	1,350	0	1,350	38.00	.00	1,312.00	2.8%
70341534 531302 PROF SERVICES-GOLDER	102,000	0	102,000	.00	.00	102,000.00	.0%
70341534 531311 PROF SERVICES-WEST NASSAU <i>OS</i>	53,000	0	53,000	.00	.00	53,000.00	.0%
70341534 531313 PROF SERVICES-LEECHATE-WN	295,000	55,000	350,000	58,624.61	140,518.11	150,857.28	56.9%
70341534 531324 PS-GOLDER-CAR	5,000	0	5,000	.00	.00	5,000.00	.0%
70341534 531325 PS-GOLDER-O&M LFG 3928.41	11,000	0	11,000	.00	.00	11,000.00	.0%
70341534 531326 PS-GOLDER 3928.42	2,000	0	2,000	.00	.00	2,000.00	.0%
70341534 531327 GOLDER 3928.49 TASK 1000(9	26,000	0	26,000	.00	.00	26,000.00	.0%
70341534 531450 PS-OPERATIONAL & FIN ANALY	50,000	0	50,000	.00	.00	50,000.00	.0%
70341534 532020 PROF SERVICES-ANNUAL AUDIT	8,000	0	8,000	.00	.00	8,000.00	.0%
70341534 534000 OTHER CONTRACTUAL SERVICES	2,600	0	2,600	100.00	.00	2,500.00	3.8%
70341534 534103 CONTRACT SERVICE-CLEANING	2,860	0	2,860	715.00	.00	2,145.00	25.0%
70341534 540000 TRAVEL & PER DIEM	886	0	886	.00	.00	886.00	.0%
70341534 541000 COMMUNICATIONS/FREIGHT	7,800	0	7,800	1,378.80	.00	6,421.20	17.7%
70341534 541020 POSTAGE	1,600	0	1,600	29.45	.00	1,570.55	1.8%
70341534 541021 POSTAGE-SP ASSESS	17,700	-9,700	8,000	.00	.00	8,000.00	.0%
70341534 541040 COMMUNICATIONS-COMPUTER	5,500	0	5,500	848.20	.00	4,651.80	15.4%
70341534 543000 UTILITY SERVICES	26,000	0	26,000	2,918.03	.00	23,081.97	11.2%
70341534 544000 RENTALS/LEASES	367,332	32,668	400,000	27,975.70	105,409.30	266,615.00	33.3%
70341534 545000 INSURANCE	55,949	0	55,949	.00	.00	55,949.00	.0%
70341534 546000 REPAIRS & MAINTENANCE	300,000	0	300,000	20,621.80	1,670.00	277,708.20	7.4%
70341534 546020 MAINTENANCE SERVICE CONTRA	4,945	-4,945	0	.00	.00	.00	.0%
70341534 546030 REPAIRS/MAINT-BUILDING	2,600	0	2,600	44.28	.00	2,555.72	1.7%
70341534 547000 PRINTING & BINDING	13,100	-10,000	3,100	167.36	.00	2,932.64	5.4%
70341534 549002 ADVERTISING	3,100	0	3,100	148.41	.00	2,951.59	4.8%
70341534 549006 PERMITTING FEES	585	0	585	.00	.00	585.00	.0%
70341534 549010 RECORDING FEES-LIENS	0	24,645	24,645	.00	.00	24,645.00	.0%
70341534 549014 BAD DEBT EXPENSE	45,000	0	45,000	.00	.00	45,000.00	.0%
70341534 549022 FEES-CLERK	50,000	0	50,000	12,499.97	.00	37,500.03	25.0%
70341534 549053 FEES-TAX COLLECTOR	95,055	-15,055	80,000	.00	.00	80,000.00	.0%
70341534 549061 UNIFORM RENTAL	6,400	0	6,400	264.80	3,519.06	2,616.14	59.1%

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BOARD OF COMMISSIONERS
YEAR-TO-DATE BUDGET REPORT
EXPENDITURES

PAGE 229
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FOR 2006 11

ACCOUNTS FOR:	ORIGINAL	TRANFRS/	REVISED			AVAILABLE	PCT
470 SOLID WASTE MGMT FUND	APPROP	ADJSTMTS	BUDGET	YTD EXPENDED	ENCUMBRANCES	BUDGET	USED
70341534 549081 BACKGROUND CHECK	150	0	150	.00	.00	150.00	.0%
70341534 549084 COST ALLOCATION PLAN	37,114	0	37,114	.00	.00	37,114.00	.0%
70341534 549111 FEES-ADMINISTRATION SVCS	33,570	0	33,570	.00	.00	33,570.00	.0%
70341534 551000 OFFICE SUPPLIES	5,800	0	5,800	757.69	.00	5,042.31	13.1%
70341534 552020 GAS, OIL & LUBRICANTS	96,000	34,000	130,000	18,613.17	57,494.09	53,892.74	58.5%
70341534 552030 JANITORIAL SUPPLIES	2,000	0	2,000	73.79	.00	1,926.21	3.7%
70341534 552040 SMALL TOOLS	3,000	0	3,000	185.99	.00	2,814.01	6.2%
70341534 552051 SAFETY APPAREL	2,800	0	2,800	.00	.00	2,800.00	.0%
70341534 552301 MATERIALS - LANDFILL	177,700	0	177,700	8,265.00	32,313.00	137,122.00	22.8%
70341534 552640 EQUIPMENT <\$750	2,500	0	2,500	184.54	.00	2,315.46	7.4%
70341534 554000 DUBS/SUBSCRIP/TRAINING	1,950	0	1,950	.00	.00	1,950.00	.0%
70341534 563730 ECOLOGICAL PARK	45,933	0	45,933	.00	.00	45,933.00	.0%
70341534 564000 EQUIPMENT	3,375	0	3,375	.00	.00	3,375.00	.0%
TOTAL LANDFILL OPERATIONS	2,932,366	87,858	3,020,224	274,997.29	342,213.99	2,403,012.72	20.4%

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 35,425.00 -
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BOARD OF COMMISSIONERS
YEAR-TO-DATE BUDGET REPORT
EXPENDITURES

PAGE 242
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FOR 2006 13

ACCOUNTS FOR:	ORIGINAL	TRANSFERS/	REVISED			AVAILABLE	PCT
470 SOLID WASTE MGMT FUND	APPROP	ADJUSTMS	BUDGET	YTD EXPENDED	ENCUMBRANCES	BUDGET	USED

70999599 RESERVES							

70999599 599001 RESERVE FOR CONTINGENCIES	299,506	85,494	<u>385,000</u>	.00	.00	<u>385,000.00</u>	.0%
70999599 599009 OVER BUDGETED EXPENDITURES	0	1,339,611	1,339,611	.00	.00	1,339,611.00	.0%
70999599 599013 RESERVES-WORKER COMPENSATI	5,000	0	5,000	.00	.00	5,000.00	.0%
70999599 599027 RESERVE-INSURANCE	10,000	0	10,000	.00	.00	10,000.00	.0%
70999599 599104 RES-INCREASE IN COMP ABSEN	15,000	0	15,000	.00	.00	15,000.00	.0%
70999599 599900 CASH TO BE CARRIED FORWARD	500,000	294,363	794,363	.00	.00	794,363.00	.0%
TOTAL RESERVES	829,506	1,719,468	2,548,974	.00	.00	2,548,974.00	.0%
TOTAL SOLID WASTE MGMT FUND	13,586,682	0	13,586,682	399,596.78	388,917.58	12,798,167.64	5.8%
TOTAL EXPENSES	13,586,682	0	13,586,682	399,596.78	388,917.58	12,798,167.64	

less \$1,000 for bldg add BT

EXPANSION

Agenda Request For: December 14, 2005

Department: Solid Waste Management

Background: Please refer to Golder proposal 993-3928.63 dated December 13, 2005 for "Odor Control Plan and Implementation." FDEP requires County to submit an odor remediation plan on or before December 27, 2005 per FDEP letter dated December 9, 2005.

Financial/Economic Impact to Future Years Budgeting Process or Effect on Citizens: Implementation of odor control plan and associated operating costs will be incorporated into current year and future years' budgets once plan is approved by FDEP.

Action requested and recommendation:

1. Board to consider Golder cost proposal 993-3928.63 task 1000-Preparation of Odor Control Plan at an estimated total cost of \$3,500.
2. Board to consider Golder cost proposal 993-3928.63 task 2000-Plan Implementation at an estimated total cost of \$39,500.

Is this action consistent with the Nassau County Comprehensive Land Use Plan? Public facilities element 4.0

Funding Source: 70341534-531302 with budget transfer to new account entitled "PS-Golder-.63 Odor Control."

Reviewed by:

Department Head _____

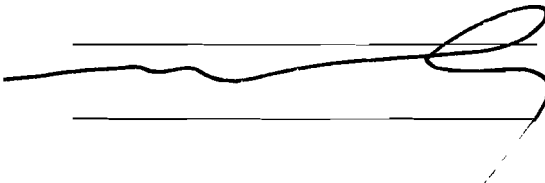
Legal _____

Administrator _____

Finance _____

Administrative Services _____

Grants _____



Cathy Lee 12/13/05

PLANNED
COUNTY COORDINATOR'S
OFFICE

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Revised 09/05
APPROVED
 DATE 12/14/05
 CA

2. Request authorization for Golder Associates to prepare Odor Remediation Plan as required by Department of Environmental Protection.



Department of Environmental Protection

Jeb Bush
Governor

Northeast District
7825 Baymeadows Way, Suite B200
Jacksonville, Florida 32256-7590
December 9, 2005

Colleen M. Castille
Secretary

The Honorable Ansley Acree, Chairman
Nassau County Board of County Commissioners
96160 Nassau Place
Yulee, FL 32097

Re: **Odor Complaint Investigation**
West Nassau Landfill 46026 Landfill Road, Callahan, Florida
Department Warning letter Number WL05-0748SW45NED
Nassau County - Solid Waste Enforcement

12/14
EXPANSION
WONG - PRICE
05 DEC 12 PM 1:23
COUNTY ADMINISTRATORS
OFFICE

Dear Chairman Acree:

On October 19, 2005, Department of Environmental Protection (Department) personnel conducted a complaint investigation of the West Nassau Class I Closed (Old) and West Nassau Class I (Active) North Landfills, located at 46026 Landfill Road, Callahan, Nassau County, Florida 32034, and further identified by Nassau County Property Appraisers Office parcel identification number 08-2N-25-0000-0002-0020 (facility). During the October 19, 2005 complaint investigation, Department personnel detected an objectionable odor along the southern property boundary that was detectable outside of the property boundary. The issue was noted on the complaint/inspection field report and an odor remediation plan, part of which is to confirm the existence of off-site objectionable odors, was requested in accordance with Florida Administrative Code (FAC) Rule 62-701.530(3)(b). On December 5, 2005, the Department received a copy of the Golder Associates' December 2005 report entitled "Odor Monitoring Summary."

The Department has finished review of the Golder Associates' December 2005 Odor Monitoring Summary report, which appears to confirm off-site objectionable odor during the early morning hours, and requests that an odor remediation plan in accordance with the requirements of FAC Rule 62-701.530(3)(b)2., be submitted to the Department on or before December 27, 2005 for our review.

Your cooperation in completing the resolution of this matter is appreciated. If you have questions concerning this correspondence or would like to schedule a meeting regarding this matter, please contact Brian Durden by email at Brian.Durden@dep.state.fl.us, at the letterhead address, or by phone at 904.807.3367.

Sincerely,

Mary C. Nogas, P. E., Supervisor
Solid Waste Section

BD/ml *ML*
BD
Enclosure

cc Lee Pickett, Landfill Manager
Mike Mahaney, County Administrator
Wendy Karably, Golder Associates, Inc.

"More Protection, Less Process"

Printed on recycled paper.

Golder Associates Inc.

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Fax (904) 363-3445
www.golder.com



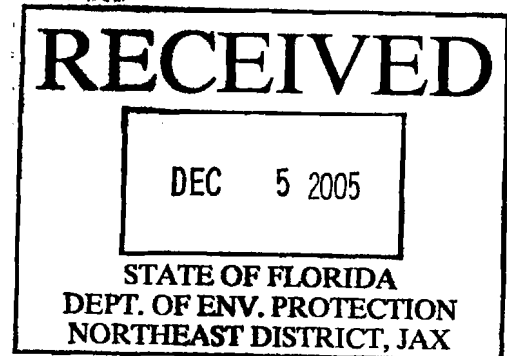
December 6, 2005

993-3928.51

Florida Department of Environmental Protection
Northeast District – Solid Waste Program
7825 Baymeadows Way, Suite B200
Jacksonville, Florida 32256

Attention: Mr. Brian Durden

RE: **ODOR MONITIORNG SUMMARY
WEST NASSAU LANDFILL
NASSAU COUNTY, FLORIDA**



Dear Mr. Durden:

An odor monitoring program was conducted at the West Nassau Landfill by Golder Associates Inc. (Golder) on behalf of Nassau County in response to an inspection by the Florida Department of Environmental Protection (FDEP) on October 19, 2005. After discussions with FDEP, a program was developed that included the monitoring of odors adjacent to the south side of the landfill property at various times of the day for several days. Monitoring was conducted by “sniffing” the air at locations that were away from the main road south of the landfill (Musselwhite Road) and away from vehicles and other activities that may have influenced the air in the area. For consistency, the same individual, Mr. Jeremy Anderson of Golder, conducted the monitoring on each occasion.

The attached Table 1 summarizes the findings of the odor monitoring program, including the dates and times that the monitoring was conducted. As shown, monitoring was conducted on a total of 17 occasions and there were odors detected on four occasions. These four monitoring events were conducted in the early morning hours. There were never any odors detected other than those four mornings, including mid-morning, mid-afternoon, dusk, and just after dark. The odors that were noted were described as smelling like a leachate-type or landfill gas-type odor, based on the experience of Mr. Anderson.

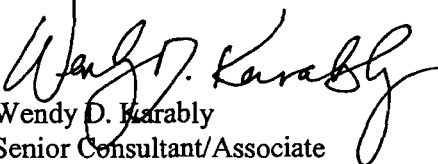
Golder believes that the monitoring program conducted on the south side of the landfill provided monitoring that was representative of a wide range of times and over a period sufficient to meet the regulatory requirements for an odor monitoring program. Although there were a few odor detections, the majority of the monitoring results indicate no odors south of the landfill. Please review the attached findings and notify the County and Golder if any additional information or data collection is required.



If you have any questions, please contact the undersigned.

Sincerely,

GOLDER ASSOCIATES INC.


Wendy D. Karably
Senior Consultant/Associate

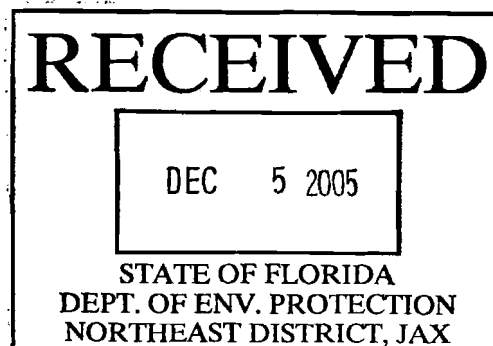
Attachment

cc: Mary Nogas, P.E. – FDEP, Solid Waste
Lee Pickett – Nassau County Interim Solid Waste Director
Mike Mahaney – Nassau County Administrator

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TABLE 1
SUMMARY OF ODOR MONITORING RESULTS
West Nassau Landfill
Nassau County, Florida

Date	Time	Approx. Temperature	Est. Wind	Estimated Wind Direction	Odor Detected?	Type of Odor
11/1/2005	1722	80°F	None		No	
11/2/2005	710	60°F	None		Yes	LF/Gas
11/2/2005	1811	60°F	Light	West	No	
11/3/2005	1530	72°F	Light	West	No	
11/4/2005	751	54°F	None		Yes	LF/Gas
11/4/2005	1345	80°F	None		No	
11/7/2005	720	70°F	None		Yes	LF/Gas
11/7/2005	1410	80°F	None		No	
11/7/2005	1515	80°F	None		No	
11/8/2005	830	70°F	Light	South	Yes	LF/Gas
11/8/2005	1430	80°F	Light	South	No	
11/9/2005	930	75°F	None		No	
11/9/2005	1720	80-85°F	None		No	
11/10/2005	1025	80°F	None		No	
11/10/2005	1612	80°F	None		No	
11/11/2005	945	65°F	None		No	
11/11/2005	1510	70°F	None		No	



*monitoring locations off-site (south)
of LF on dirt access rd
between LF & adjacent property.*

required by the Florida Department of Environmental Protection, which is due on or before December 27, 2005. Following discussion with Wendy Karably, Golder & Associates, and upon the recommendation of the County Administrator, it was moved by Commissioner Branan, seconded by Commissioner Vanzant and unanimously carried to authorize Golder & Associates to prepare the Odor Control Plan (\$3,500) and Implementation (\$39,500) and bring back a recommendation. It was clarified that the cost for preparation and implementation would not exceed \$43,000. Funding Source: 70341534-531302 with budget transfer to new account "PS-Golder-.63 Odor Control.

09:31 The group discussed a request from the Sheriff to utilize some of the One Cent Small County Surtax that had been set aside for Capital Reserve for a future Sheriff's administration building. Commissioner Higginbotham urged the Board to first consider a Capital Plan and identify appropriate funding sources. The Clerk clarified that this action would set aside funds and allow staff to create a capital project plan with a dedicated funding source. It was then moved by Commissioner Marshall, seconded by Commissioner Vanzant and unanimously carried to designate \$885,224 from the One Cent Small County Surtax account (Reserve-Capital Plan) for a new Sheriff